

Message Text

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PAGE 01 MOGADI 01376 071236Z

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ACTION AF-18

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TO SECSTATE WASHDC 2225

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY JIDDA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY NAIROBI

AMEMBASSY SANAA

COMIDEASTFOR

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E.O. 11652: C/A

TAGS: PFOR ET SO US

SUBJ: GSDR PROTESTS US STATEMENTS ON SOMALI BASES AND ETHIOPIA

1. ACTING FONSEC ABDURAHMAN SEPT 7 GAVE ME NOTE VERBALE LODGING "STRONGEST PROTEST" WITH USG, DENYING THAT USSR HAS ANY BASES IN SOMALIA AND STATING THAT PRESIDENT OBVIOUSLY "MISINFORMED" ON THIS POINT. NOTE CRITICIZES US PLANS TO ESTABLISH BASE AT DIEGO GARCIA AND CHARACTERIZES AS EXAMPLE OF "INVARIABLY HOSTILE ATTITUDE OF USA" DEPT. SPOKESMAN'S ACCEPTANCE OF ETHIOPIA'S CLAIMS TO OGADEN. TEXT OF NOTE SEPTTEL (NOTEL).

2. ABDURAHMAN IN PRESENTING AND SUMMARIZING NOTE SAID GSDR USED TO VARIOUS CLAIMS ABOUT SOVIET BASES FROM PRESS BUT NOT FROM US GOVERNMENT SPOKESMAN. PURPOSE OF OUR PROPOGANDA ON BASES CLEARLY TWO-FOLD -- TO BLACKEN SOMALIA AND TO JUSTIFY OUR DIEGO
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PAGE 02 MOGADI 01376 071236Z

GARCIA PLANS. ABDURAHMAN DEFINED "BASE" AS AREA OVER WHICH HOST COUNTRY HAS NO CONTROL AND TO WHICH OCCUPYING POWER HAS FREE

ACCESS. THIS IS NOT RPT NOT TRUE AT BERBERA. SOVIETS ENJOY OCCASIONAL USE OF BERBERA AS THEY DO OTHER TERRITORIES. THERE ARE NO SOVIET MILITARY PERSONNEL STATIONED AT BERBERA. HE ASKED WHY I DID NOT RPT NOT GO TO BERBERA TO SEE FOR MYSELF.

3. I REVIEWED ACCOUNTS OF SOVIET INSTALLATIONS IN BERBERA AS THEY HAD BEEN PRESENTED TO CONGRESS MANY TIMES. I SAID EXISTENCE OF THESE WAS WELL-KNOWN -- IF THEY DID NOT CONSTITUTE "BASE" IN HIS VIEW THAT WAS MERELY QUESTION OF SEMANTICS. FACT REMAINS THAT THESE INSTALLATIONS ARE THERE.

4. ABDURAHMAN THEN SAID GSDR AWARE OF LONG-STANDING US MILITARY ASSISTANCE RELATIONSHIP WITH ETHIOPIA. WHAT THEY FOUND IN-COMPREHENSIBLE WAS DEPT STATEMENT THAT THESE ARMS BEING SENT TO HELP ETHIOPIA DEFEND ITSELF AGAINST SOMALI CLAIMS TO ETHIOPIAN TERRITORY. DIPLOMATIC COURTESY, IF NOTHING ELSE, SHOULD HAVE PREVENTED US FROM PUBLICLY ACCEPTING ETHIOPIAN POSITION IN ITS DISPUTE WITH SOMALIA. US ATTITUDE WAS NOT RPT NOT CONDUCTIVE TO RELAXATION OF TENSION IN HORN.

5. I NOTED THAT DEPT SPOKESMAN HAD SAID THAT ETHIOPIAN GOVERNMENT, "HAVING NOTED THAT SOMALIA PUBLICLY CLAIMS CERTAIN AREAS OF ETHIOPIA", CAME TO US FOR ASSISTANCE. THIS WAS DIFFERENT THAN A US ENDORSEMENT OF ETHIOPIAN POSITION. US WAS NOW RPT NOW AND HAD LONG BEEN IN FAVOR OF PEACE IN HORN. US ARMS ASSISTANCE TO ETHIOPIA HAD NOT RPT NOT BEEN AND IS NOT RPT NOT NOW FOR AGGRESSIVE PURPOSES. RECENT INCREASE IN SOMALIA ARMS INVENTORY HAD CAUSED GREAT CONCERN IN ETHIOPIA AND RECENT US ARMS SHIPMENTS TO ETHIOPIA WERE IN RESPONSE TO THAT CONCERN.

6. ABDURAHMAN SAID THESE MATTERS WERE EXAMPLES OF US REFUSAL RESPOND TO SOMALI EFFORTS SINCE REVOLUTION TOWARD GOOD RELATIONS WITH U.S. I SAID US HAD LONG DESIRED AND STILL DESIRES GOOD RELATIONS WITH SOMALIA. HOWEVER OUR RELATIONSHIP WITH ETHIOPIA IS ONE OF LONG STANDING AND CAN BE EXPECTED TO CONTINUE. ABDURAHMAN SAID HE UNDERSTOOD THIS. I SAID WE WANT GOOD RELATIONS WITH BOTH ETHIOPIA AND SOMALIA. ABDURAHMAN ASKED IF I FELT WE COULD HAVE GOOD RELATIONS IN LIGHT OF RECENT DEVELOPMENTS. I SAID I DID AND WOULD WORK TO THAT END.

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PAGE 03 MOGADI 01376 071236Z

7. COMMENT: NOTE ABOUT WHAT COULD BE EXPECTED. IT CAREFULLY AVOIDS CRITICISM PRESIDENT BY SAYING HE MERELY "MISINFORMED." REMAINS TO BE SEEN HOW MUCH PROPAGANDA WILL BE MADE ABOUT THIS AND IF IT AFFECTS OUR RELATIONS IN OTHER FIELDS. SOMALIS ARE VERY SENSITIVE ON THIS QUESTION OF "BASES" BUT IT IS NOT RPT NOT IN THEIR INTEREST TO CLOSE DOOR ENTIRELY ON US. DO NOT RPT NOT PLAN TO PICK UP ABDURAHMAN'S CHALLENGE AND GO TO BERBERA. SUCH A TRIP WOULD HAVE NO REAL ADVANTAGE AND MANY POTENTIAL PITFALLS.

KIRK

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